### FINANCIAL MARKETS AND INSTITUTIONS

# **CENTRAL BANKS**

A.Y. 2018/2019 Prof. Alberto Dreassi – adreassi@units.it





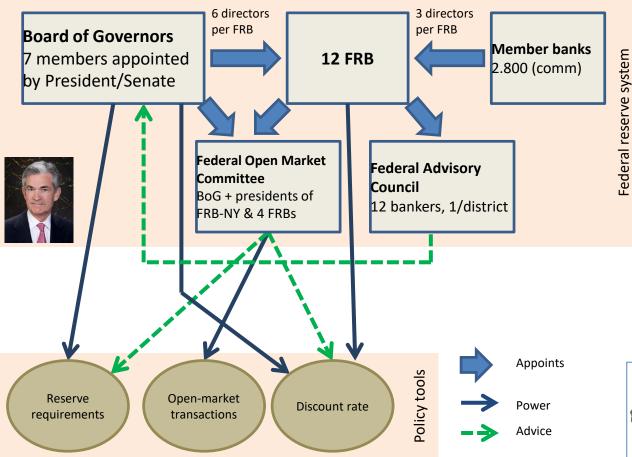
### AGENDA



- FED vs ECB
- Why different CB models?
- Monetary policy: why/how/what of different CB mandates
- CB and financial crisis

# THE US/FED SYSTEM

### Complex balanced system of powers, controls and responsibilities

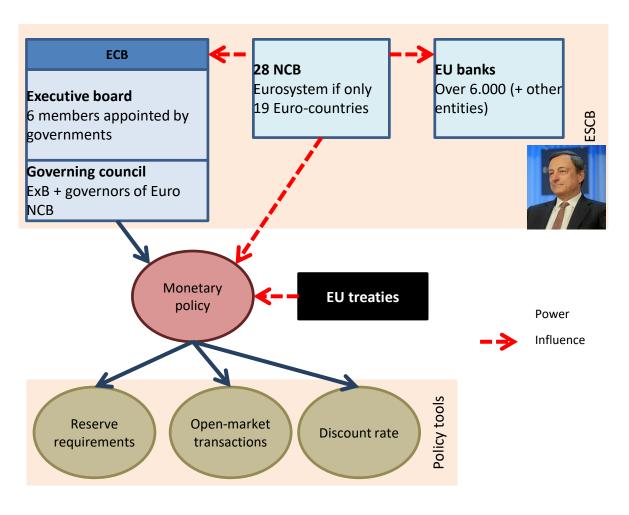


- BoG: chairman has public and internal influence
- FOMC ("the Fed")
- Independent choice of instruments and goals
- Influence from Congress and President



# THE EU/ECB SYSTEM

### NCBs are the core of the ESCB



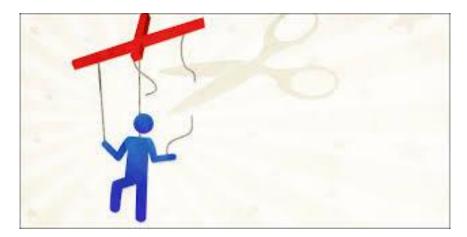
#### NCBs:

- decide ECB's budget
- enforce monetary policy
- enforce regulation and supervision
- Greater independence
- Treaties require price stability and changes are extremely difficult: more goal independence

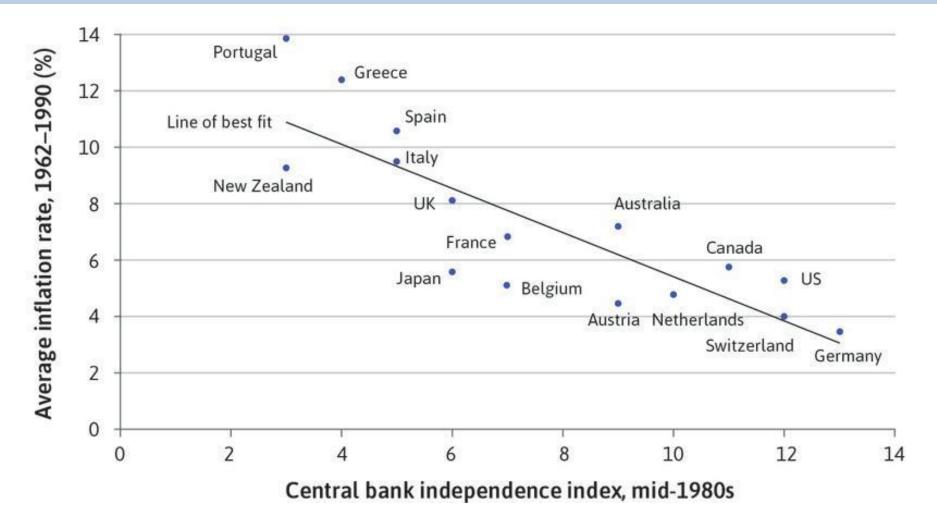


## **DIFFERENT MODELS: WHY?**

- Pros of independence:
  - Political shortsighted influence produces inflation by acting on short-term goals (unemployment and IR): election dates rather than economy needs
  - Treasuries' influence accumulates risk by promoting abnormal absorption of public debt and concentration in CB/banks
  - Monetary policy requires specific expertise
- Cons of independence:
  - Accountability and democratic control (?)
  - Governments' fiscal policies weakened by monetary policy (?)
  - Independence did not avoid crisis

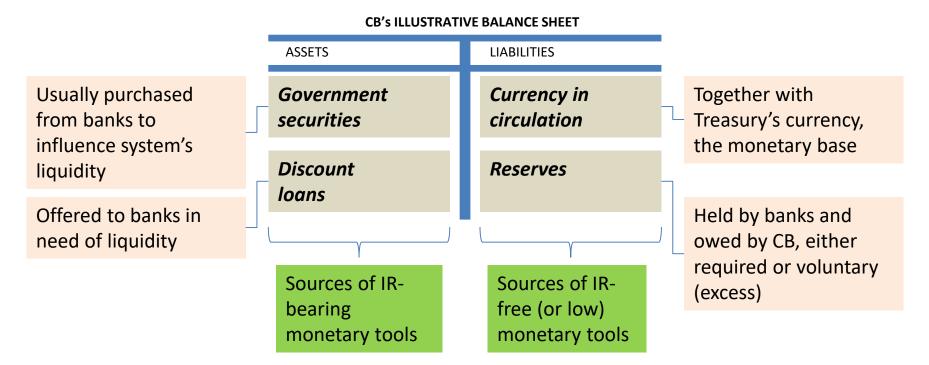


### **DIFFERENT MODELS: WHY?**

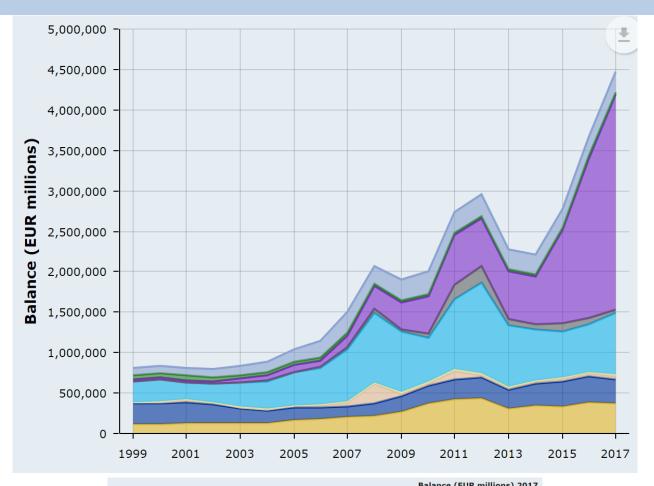


### **MONETARY POLICY**

#### In an accounting perspective



### **MONETARY POLICY**

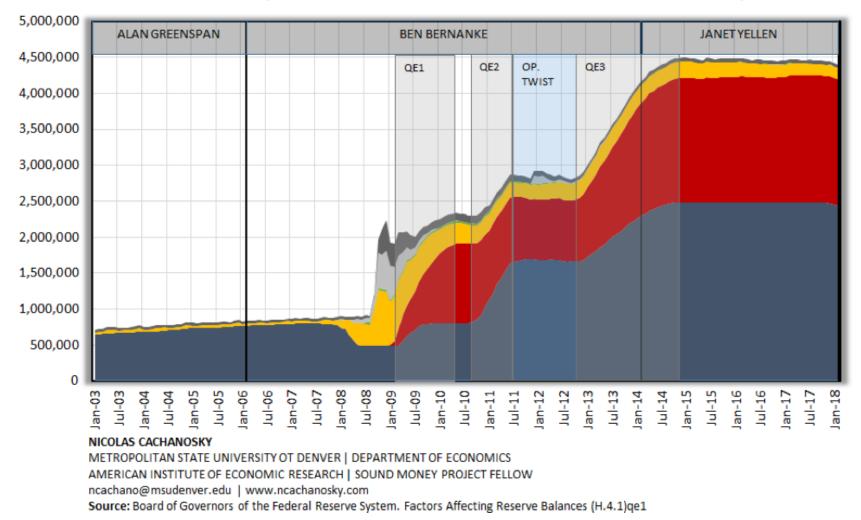


Dalance (Lor	K mmons) 2017
A1 Gold and gold receivables	376,300
🗹 📕 A2 Claims on non-euro area residents denominated in foreign currency	296,201
🗹 📃 A3 Claims on euro area residents denominated in foreign currency	38,079
🗹 📃 A4 Claims on non-euro area residents denominated in euro	19,364
🗹 📃 A5 Lending to euro area credit institutions related to monetary policy operations denom	ninated 764,310
in euro	
🗹 🔳 A6 Other claims on euro area credit institutions denominated in euro	37,563
🗹 📃 A7 Securities of euro area residents denominated in euro	2,660,726
🗹 📕 A8 General government debt denominated in euro	25,015
A9 Other assets	250,052
Total:	4,467,611

### **MONETARY POLICY**

#### FEDERAL RESERVE, ASSETS (MILLIONS)

■ Gold + SDR + Coins ■ US Treasury Securities ■ MBS ■ Other securities ■ Maiden Lane LLC ■ Central Banks Swaps ■ Others



#### Open market operations

- Main tool for IR and liquidity
- Purchase/selling of securities on the secondary market through banks

#### **Discount lending**

- More "localised"
- More loans increase reserves and assets

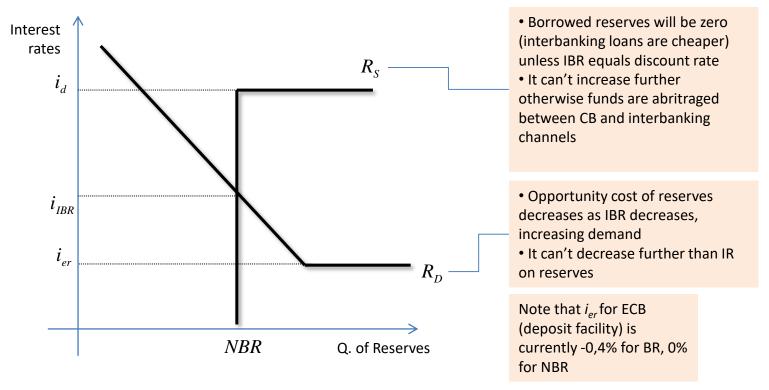
#### Reserve requirements

- Amount of requirements
- Also, IR on BR and NBR

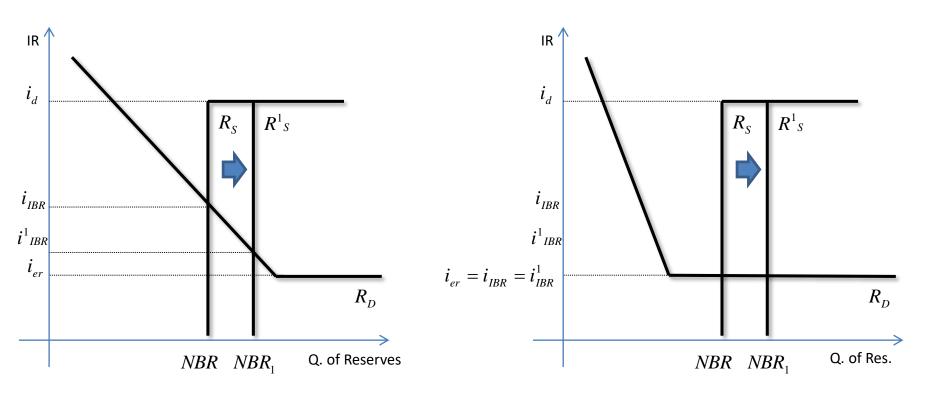


#### Operations in the market for reserves

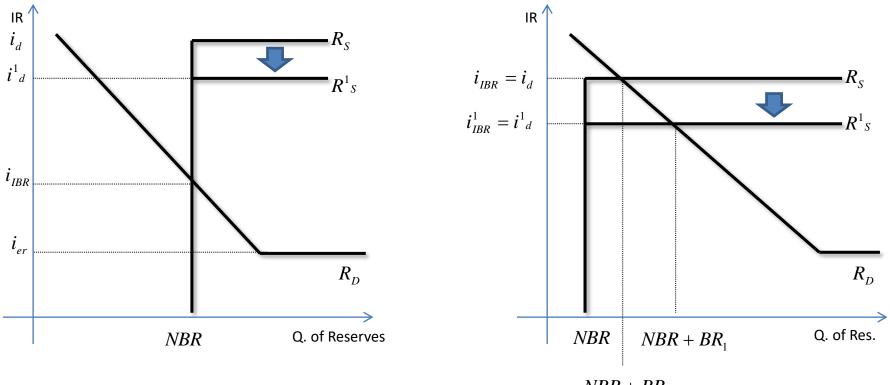
- Influence inter-banking rate  $(i_{IBR})$  and therefore other market IR
- Through reserve requirements and IR on reserves  $(i_{er})$
- Influenced by open-market non-borrowed reserves (NBR) and borrowed reserves at the discount rate  $i_d$



#### Effects of open-market operations (purchase)

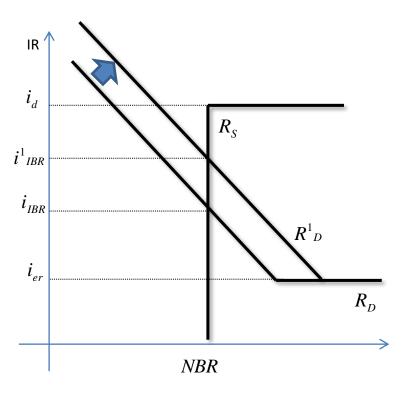


#### Effects of discount lending (lower IR on discounts)



NBR + BR

#### Effects of reserve requirements (increase)



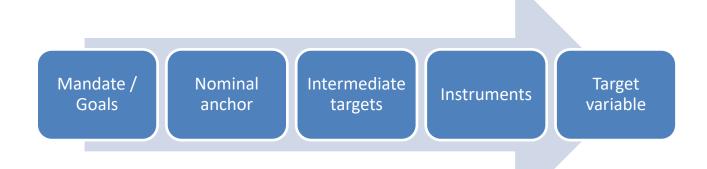
Effects are different if demand and supply meet where flat, but mostly irrelevant

#### Use of open-market operations

- Above all, government bonds, especially short-term:
  - market is deep, liquid and trades in high volumes,
  - hence could absorb large interventions
- Transactions take the technical form of:
  - repurchase agreement (REPO): CBs buy (or sell) spot and is obliged to sell (or buy) at a future date (usually within days) – temporary and defensive
  - outright transaction: actual purchase (or selling) by itself not temporary
- Each CB adopts specific names (f.i. ECB main refinancing operations, targeted long-term refinancing operations, ...)

#### Use of discount lending

- Liquidity backup, in the very short-term, for solvent and/or troubled institutions (with different pricing)
- Discount lending could allow CBs to become lenders of last resort to avoid bank runs, by increasing discount lending and extending it particularly to troubled institutions
- Lending of last resort induces moral hazard (as any safety net)
- Different names again (f.i. ECB "marginal lending facility")



### Primary goal: price stability

- "Low" and stable increase in price level
- Reduced uncertainty and stimulus economic growth
- Nominal anchor:
  - Typically, inflation or money supply
  - Reduces time-inconsistency: long-run effectiveness
  - Constrains discretionary policies

Other goals:

- High **employment** (lower than 100%):
  - frictional unemployment is beneficial (looking for better jobs, education, ...), structural unemployment (mismatch between demand and supply) is outside CBs' powers – "natural rate of unemployment"
- Economic **growth**: promoting investments and savings
- Financial markets stability
- IR stability
- ER stability:
  - to assist competition
  - to avoid "imported" inflation
  - to reduce uncertainty
  - to assist economies dependent on foreign trade



- In the long run all goals converge
- CBs are usually ruled:
  - By hierarchical mandates: price stability first, and growth and employment then (f.i. ECB): less time inconsistency
  - By dual mandates: achieving together price stability and minimum unemployment (f.i. FED)



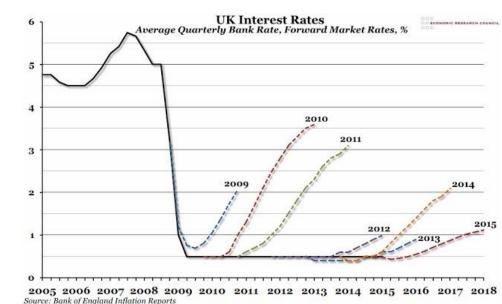
Price stability is usually achieved by inflation targeting:

Why?

- Inflation targeting is **easily understood** and communicated
- Provides easy accountability and less time-inconsistency
- Reduces political pressures requiring a long run focus

But...

- Outcomes are **slow** to emerge and inflation policies lag
- Can be **rigid**
- Acting on inflation is difficult, so intermediate targets: monetary aggregates and IR (with credibility issues)



- Intermediate targets bear trade-offs:
  - once a monetary aggregate target is set, IR fluctuate
  - if IR are set, monetary base fluctuates
- Choice of instrument depends on:
  - <u>Observability/measurability</u>: IR are immediate to observe in nominal terms but difficult in real terms, monetary aggregates are easy to measure but lag on actions taken
  - <u>Controllability</u>: short-term nominal IR can be controlled tightly (but little control on expected inflation), whereas monetary base fluctuates on demand changes (less controllable)
  - <u>Predictability</u>: IR have a closer link with goals if compared with monetary aggregates
- And the winner is...



## **CB** AND CRISIS

Asset-price bubbles can lead to crisis:

- <u>Credit-driven</u>: easy credit artificially inflates an asset, and when reverted credit losses arise and asset values are destroyed (f.i. subprime mortgage crisis)
- <u>Irrational exuberance</u>: excessive optimism over an asset inflates prices, and when reverted it has a limited impact on economy (f.i. "New economy" bubble)

CBs should therefore consider the following:

- Exuberance bubbles are hard to see and not so dangerous
- If credit is booming, it is easier to see it and the impact is usually huge



### **MONETARY POLICY AND CRISIS**

#### How should CBs respond?

- Influencing IR has uncertain outcomes: it does not discourage "bubble-investors" and higher IR make bubble burst sooner and harder
- Usually it's a specific asset being involved: CBs have tools that are general



- Acting on IR causes a short-term loss of growth, employment and inflation (with heavy political pressures)
- Hence, CBs **do not respond** to burst bubbles, but to facilitate **recovery**: it's questionable to say that they are "late", or "did not see it"
- Other players maybe, like regulators and supervisors?

# **CB** AND **ER**

CBs act also on currencies:

- By buying/selling international reserves, changing the monetary base and the value of the domestic currency: unsterilised intervention
- Sterilised interventions add another offsetting open market transaction to keep the monetary base stable: no effect on ER or IR, but signaling effect on future actions

CBs could be involved because of ER regimes:

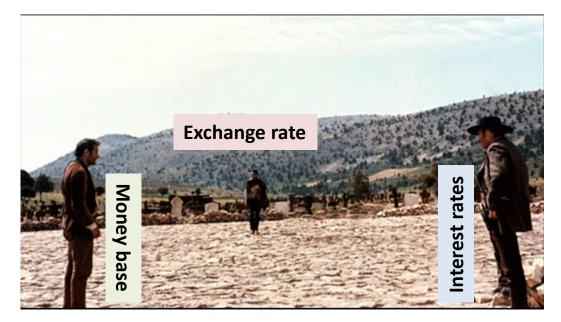
- Floating ER regimes (managed/dirty) with domestic effects
- **Fixed** ER regimes, setting an anchor, require availability of international reserves: if insufficient a devaluation occurs



### **THE INTERNATIONAL FRAMEWORK**

Why choose fixed or floating?

- *Floating* systems can induce inflation or damage internal economy through wide fluctuations
- *Fixed* systems can lead to currency crisis and attacks, is expensive and make CBs give up on inflation
- Some countries tried **capital inflow-outflow restrictions:** black markets!
- The global system is a mix of **managed floats** and **temporarily fixed** ER



## **EXAMPLES**

1. On 7<sup>th</sup> Nov 2013 the ECB cuts IR to an all-time low of 0.25%. On "The Economist"...

[...] inflation in the euro zone had plunged [...] to 0.7% in October. [...] the European Central Bank responded by cutting its main policy rate from 0.5%. [...] The ECB also extended the time that banks can borrow unlimited amounts from it from mid-2014 to mid-2015.

What are the immediate consequences in terms of ER?

The decision came as a surprise—the euro fell sharply against the dollar-even though the collapse in inflation had brought it a percentage point under the central bank's target of "below but close to 2%.

Traders [thought] that any rate cut would be delayed until December. [...] ECB usually moves in a ponderous way.

[...] the 23-strong governing council would then have available new staff forecasts.

[...] it still remains slow-moving and fettered compared with other central banks

Is the ECB facing new troubles?

[...] falling inflation [...] could be highly corrosive, especially if inflation turns to outright deflation. [...] once people start to expect falling rather than rising prices it can be very difficult to reverse.

[...] inflation [...] is now lower than in Japan. [...] Mr Draghi said that the euro area did not face the risk of Japanesestyle deflation [but] "a prolonged period of low inflation" until "a gradual" return towards the ECB's target. That [...] is deeply worrying, for two reasons.

Why?

[1] sickly countries [...] are weighed down by excessive debt. [...] it becomes much more difficult[2] harder to regain their competitive edge, forcing them towards the deflationary precipice.Enough?

[...] The ECB [...] is still not doing enough: [...] one option [is] a negative rate on CB's deposits.

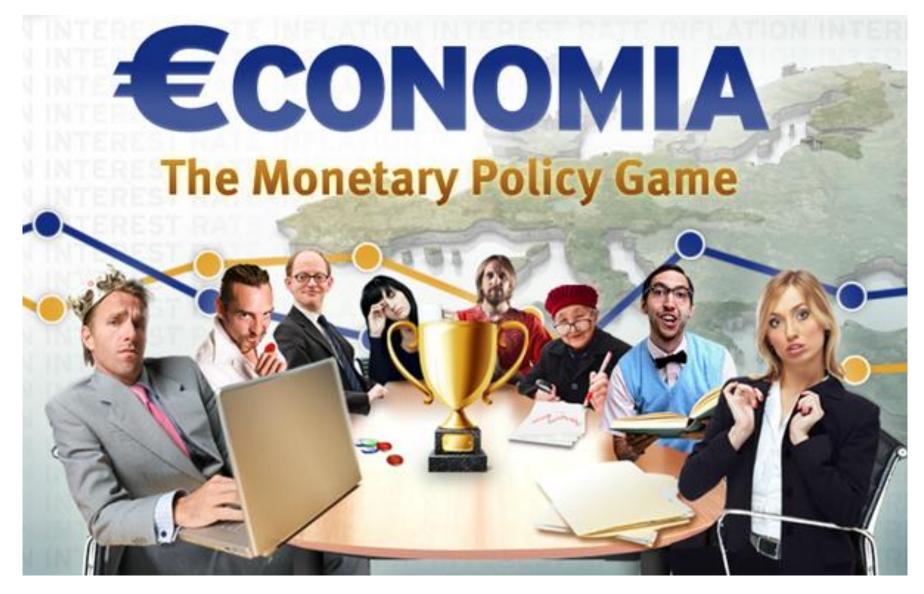
### **EXAMPLES**

2. ESCB annual report:

https://www.ecb.europa.eu/pub/pdf/other/ecb.eurosystembalancesheet2018~5b51d1aefe.en.pdf



### **EXAMPLES**



https://www.ecb.europa.eu/ecb/educational/educational-games/economia/html/index.en.html